



National School

District

Measure HH Building Fund  
General Obligation Bond

Financial Statements &  
Performance Audit

June 30, 2022



WILKINSON HADLEY  
KING & CO. LLP  
CPAs AND ADVISORS



**National School District**  
**Measure HH Building Fund (Fund 21-33)**

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June 30, 2022

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**National School District  
 Measure HH Building Fund (Fund 21-33)  
 Introduction & Citizens’ Oversight Committee Member Listing**

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On November 8, 2016, the National School District was successful under Measure HH in obtaining District voters to issue up to \$30,000,000 in General Obligation Bonds pursuant to a 55% vote in a bond election. The General Obligation Bonds are considered Proposition 39 bonds. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability measures. Specifically, the District must conduct an annual, independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Independent Citizens’ Oversight Committee, and authorization for injunctive relief against improper expenditure of bond revenues.

The National School District Measure HH Independent Citizens’ Oversight Committee as of June 30, 2022, was comprised of the following members:

<u>Name</u>	<u>Representative</u>	<u>Term Expiration</u>
Anne Campbell	At-Large Member	June 2023
Marisol Flores	Parent-Teacher Organization Member	June 2023
David Garcia Ozua	At-Large Member	June 2023
Lori Anne Peoples	Business Representative Member	June 2023
Manuela Ramirez	Parent/Guardian Member	June 2023
Vacant	Senior Citizens Organization Member	N/A
Vacant	Taxpayers Association Member	N/A

## Independent Auditor's Report

To the Citizens' Oversight Committee  
National School District  
Measure HH Building Fund (Fund 21-33)  
San Diego, California

### **Opinion**

We have audited the accompanying financial statements of the National School District's Measure HH Building Fund (Fund 21-33), which comprise the balance sheet as of June 30, 2022, and the related statement of revenues, expenditures, and changes in fund balance for the year then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balance of the Bond Fund as of June 30, 2022, and the revenues it received and expenditures it paid for the year then ended, in accordance with the financial reporting provisions of Proposition 39 described in Note A.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the National School District, including the Measure HH Citizens' Oversight Committee, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Emphasis of Matter – Basis of Accounting**

We draw attention to Note A of the financial statements, which describes the basis of accounting. The financial statements are prepared by the National School District using the modified accrual basis of accounting for the fund, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the financial reporting requirements under Proposition 39. Additionally, the financial statements present only the Bond Fund which is specific to Measure HH and is not intended to present fairly the financial position and results of operations of the National School District as a whole. As a result, the financial statements may not be suitable for another purpose. Our opinion is not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions for fund accounting under the modified accrual basis of accounting, as described in Note A. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Bond Fund's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Bond Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Bond Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2023, on our consideration of the Bond Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Bond Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bond Fund's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated January 26, 2023, on our consideration of the Bond Fund's compliance with the requirements of Proposition 39 with regards to the Measure HH Bond Fund (Fund 21-33). That report is an integral part of our audit of the Measure HH Bond Fund (Fund 21-33) for the fiscal year ended June 30, 2022, and should be considered in assessing the results of our financial audit.

### **Other Information**

Management is responsible for the other information included in the introductory section of this report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Restriction on Use**

This report is intended solely for the information and use of management, the Citizens' Oversight Committee, the Board of Education, and others within the National School District, and is not intended to be and should not be used by anyone other than these specified parties.

El Cajon, California  
April 21, 2023

**NATIONAL SCHOOL DISTRICT**  
**MEASURE HH BUILDING FUND (FUND 21-33)**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2022  
(Unaudited)

This section of National School District's Proposition 39 Measure HH Building Fund annual financial and performance report presents our discussion and analysis of the Measure HH bond program during the fiscal year that ended on June 30, 2022. Please read it in conjunction with the District's Measure HH bond financial statements and performance audit, which immediately follow this section.

**FINANCIAL HIGHLIGHTS**

- On June 15, 2022, the District issued \$9,000,000 in Election of 2016 General Obligation Bonds, Series B to finance the construction of school facilities.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts: management discussion and analysis (this section), the Measure HH Bond Building Fund financial statements, and the performance audit required by state law. The District accounts for Measure HH bond activity in the District's Building Fund. The Building Fund is a governmental fund type accounted for on a modified accrual basis of accounting that does not include fixed assets or long-term liabilities.

**FINANCIAL ANALYSIS OF MEASURE HH FUND**

The financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The District's Measure HH cash in county as of June 30, 2022, was \$10,663,007. This represents the cash held at the San Diego County Treasury for purposes associated only with the bond authorization approved by the voters.

**BALANCE SHEET**

The District's Measure HH Building Fund balance as of June 30, 2022, was \$9.2 million (see Table A-1). The funds are used to finance the modernization and construction of school sites.

<b>Table A-1</b>				
<b>Measure HH Building Fund</b>				
<b>Balance Sheet</b>				
	June 30,			
	2022	2021	Change	Percentage Change
<b>Assets</b>				
Cash	\$ 10,663,007	\$ 2,886,321	\$ 7,776,686	269%
Accounts receivable	7,957	4,969	2,988	60%
Due from other funds	80,445	-	80,445	0%
Total Assets	<u>\$ 10,751,409</u>	<u>\$ 2,891,290</u>	<u>\$ 7,860,119</u>	<u>272%</u>
<b>Liabilities</b>				
Accounts payable	\$ 98,782	\$ 700,966	\$ (602,184)	-86%
Due to other funds	1,468,862	-	1,468,862	0%
Total Liabilities	<u>1,567,644</u>	<u>700,966</u>	<u>866,678</u>	<u>124%</u>
<b>Fund Balance</b>				
Restricted for capital projects	9,183,765	2,190,324	6,993,441	319%
Total Fund Balance	<u>9,183,765</u>	<u>2,190,324</u>	<u>6,993,441</u>	<u>319%</u>
Total Liabilities & Fund Balance	<u>\$ 10,751,409</u>	<u>\$ 2,891,290</u>	<u>\$ 7,860,119</u>	<u>272%</u>

**NATIONAL SCHOOL DISTRICT**  
**MEASURE HH BUILDING FUND (FUND 21-33)**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2022  
(Unaudited)

**FUND BALANCE (OR CHANGE IN FUND BALANCE)**

The District's total Measure HH Building Fund revenue and other sources decreased by \$17,434. The total expenditures and other sources (uses) increased by \$1,128,619.

<b>Table A-2</b>				
<b>Measure HH Building Fund</b>				
<b>Changes in Fund Balance</b>				
	Year Ended June 30,		Change	Percentage Change
	2022	2021		
<b>Revenues &amp; Other Sources</b>				
Interest Income	\$ 17,841	\$ 14,424	\$ 3,417	24%
Fair Market Value Adjustment	(282,142)	12,002	(294,144)	-2451%
All Other Financing Sources	273,293	-	273,293	0%
<b>Total Revenues &amp; Other Sources</b>	<u>8,992</u>	<u>26,426</u>	<u>(17,434)</u>	<u>-66%</u>
<b>Expenditures &amp; Other Uses</b>				
<b>Current Expenditures:</b>				
Other Fees & Notices	27,000	-	(27,000)	0%
Audit Expenses	4,500	-	(4,500)	0%
<b>Capital outlay:</b>				
Land Improvements	816,254	-	(816,254)	0%
Improvements of Buildings	238,906	-	(238,906)	0%
Buildings & Improvements of Buildings	652,598	700,966	48,368	7%
All other Financing Uses	72,893	-	(72,893)	0%
<b>Total Expenditures &amp; Other Uses</b>	<u>1,812,151</u>	<u>700,966</u>	<u>(1,111,185)</u>	<u>-159%</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	(1,803,159)	(674,540)	(1,128,619)	167%
<b>Other Financing Sources (Uses)</b>				
Proceeds from Series A General Obligation Bonds	9,000,000	3,000,000	6,000,000	200%
Cost of Issuance	(203,400)	(135,136)	(68,264)	51%
<b>Total Other Financing Sources (Uses)</b>	<u>8,796,600</u>	<u>2,864,864</u>	<u>5,931,736</u>	<u>207%</u>
<b>Net Change in Fund Balance</b>	6,993,441	2,190,324	4,803,117	219%
<b>Fund Balance - Beginning</b>	<u>2,190,324</u>	<u>-</u>	<u>2,190,324</u>	<u>0%</u>
<b>Fund Balance - Ending</b>	<u>\$ 9,183,765</u>	<u>\$ 2,190,324</u>	<u>\$ 6,993,441</u>	<u>319%</u>

The interest income reported represents funds earned on the cash held by the San Diego County Treasurer. The total expenditures of \$1,812,151 for 2021-22, represent Measure HH bond authorized expenditures.



**NATIONAL SCHOOL DISTRICT**  
**MEASURE HH BUILDING FUND (FUND 21-33)**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**JUNE 30, 2022**  
**(Unaudited)**

**LONG TERM DEBT**

The following table presents a comparison of long-term debt associated with the Measure HH Building Fund:

<b>Table A-3</b>				
<b>Measure HH Building Fund</b>				
<b>Long Term Debt</b>				
	Year Ended June 30,		Change	Percentage Change
	2022	2021		
<b>2016 Election Series A</b>				
Principal Balance	\$ 2,576,000	\$ 3,000,000	\$ (424,000)	-14%
<b>2016 Election Series B</b>				
Principal Balance	9,000,000	-	9,000,000	0%
Bond Premium	273,293	-	273,293	0%
Total Measure HH GO Bonds	<u>\$ 11,849,293</u>	<u>\$ 3,000,000</u>	<u>\$ 8,849,293</u>	<u>295%</u>

**MEASURE HH BOND BUILDING FUND BUDGETARY HIGHLIGHTS**

Over the course of the year as conditions change, the budget of the Measure HH program is reviewed by staff. When changes occur that are outside of the Board approved allocations, staff will prepare an item for Board approval. When staff recommends a budget revision, they will demonstrate how new allocations are accommodated within that limitation. These revisions are normally done during the interim financial reporting periods. Additionally, all expenditures are subject to review by the Measure HH Bond Oversight Committee on a regular basis.

**FACTORS BEARING ON THE DISTRICT'S FUTURE**

At the time these financial statements were prepared and audited, the District was aware of the existing circumstances that could affect its financial health in the future:

- Inflation increases in building costs during construction.

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to determine the District's accountability for the money it receives. Additional financial information can be obtained by contacting the following:

Erina Cowart  
 Director of Finance  
 National School District  
 1500 'N' Avenue  
 National City, CA 91950

## Financial Statements

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Balance Sheet  
June 30, 2022

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**ASSETS**

**Current Assets**

Cash in county treasury	\$	10,663,007
Accounts receivable		7,957
Due from other funds		80,445
<b>Total Current Assets</b>		<u>10,751,409</u>

**TOTAL ASSETS** \$ 10,751,409

**LIABILITIES AND FUND BALANCE**

**Current Liabilities**

Accounts payable	\$	98,782
Due to other funds		1,468,862
<b>Total Liabilities</b>		<u>1,567,644</u>

**Fund Balance**

Restricted for capital projects		<u>9,183,765</u>
<b>Total Fund Balance</b>		<u>9,183,765</u>

**TOTAL LIABILITIES AND FUND BALANCE** \$ 10,751,409

The accompanying notes to the financial statements are an integral part of this statement.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Statement of Revenues, Expenditures, and Changes in Fund Balance  
For the Year Ended June 30, 2022

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<b>REVENUES</b>	
Interest income	\$ 17,841
Fair market value adjustment	(282,142)
All other financing sources	273,293
<b>TOTAL REVENUES</b>	<u>8,992</u>
<b>EXPENDITURES</b>	
Current expenditures:	
Other fees & notices	27,000
Audit expenses	4,500
Capital outlay:	
Land improvements	816,254
Improvement of buildings	238,906
Buildings and improvement of buildings	652,598
All other financing uses	72,893
<b>TOTAL EXPENDITURES</b>	<u>1,812,151</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(1,803,159)
<b>OTHER FINANCING SOURCES (USES)</b>	
Proceeds from sale of bonds	9,000,000
Cost of issuance	(203,400)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>8,796,600</u>
<b>NET CHANGE IN FUND BALANCE</b>	6,993,441
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<u>2,190,324</u>
<b>FUND BALANCE, END OF YEAR</b>	<u>\$ 9,183,765</u>

The accompanying notes to the financial statements are an integral part of this statement.

# National School District

## Measure HH Building Fund (Fund 21-33)

Notes to the Financial Statements  
For the Year Ended June 30, 2022

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### A. Summary of Significant Accounting Policies

National School District Measure HH Building Fund (Fund 21-33), hereinafter referred to as the “Bond Fund”, accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education’s *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

#### 1. Reporting Entity

The Bond Fund was formed to account for renovation of schools for National School District (District), through expenditures of general obligation bonds issued under Measure HH, authorized by registered voters on November 8, 2016.

The Bond Fund operates under a locally selected Citizens’ Oversight Committee comprised of seven members formed in accordance with the Local School Construction Bonds Act of 2000, at Section 15264 *et seq.* of the Education Code, Proposition 39. The reporting entity consists only of the Bond Fund of the District. These financial statements are intended to present only the financial position and results of operations of the Bond Fund in conformity with accounting principles generally accepted in the United States of America, and accordingly do not present the financial position and results of operations of the District.

#### 2. Basis of Accounting – Measurement Focus

**Bond Fund.** The Bond Fund is reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Bond Fund considers all revenues reported in the fund to be available if the revenues are collected within sixty days after year-end. Revenues from local sources consist primarily of interest earned. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from general long-term debt and acquisitions under capital leases are reported as other financing sources.

When the Bond Fund incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the Bond Fund’s policy to use restricted resources first, then unrestricted resources.

# National School District

## Measure HH Building Fund (Fund 21-33)

Notes to the Financial Statements, Continued

June 30, 2022

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### 3. Encumbrances

Encumbrance accounting is used in the Bond Fund to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid or at year end, whichever is sooner.

### 4. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the Bond Fund. By state law, the District's governing board must adopt a final budget no later than July 1<sup>st</sup>. A public hearing must be conducted to receive comments prior to adoption. The District's governing board has satisfied these requirements.

These budgets are revised by the District's governing board and district superintendent during the year to give consideration to unanticipated income and expenditures.

Formal budgetary integration was used as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts.

### 5. Revenues and Expenses

#### a. Revenues – Exchange and Non-Exchange

On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or expected to be collected soon enough thereafter, to be used to pay liabilities of the current fiscal year. Generally, available is defined as collectible within 60 days. However, to achieve comparability of reporting among California districts and so as to not distort normal revenue patterns, with specific respect to reimbursement grants and corrections to State-aid apportionments, the California Department of Education has defined available for districts as collectible within one year. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, property taxes, interest, certain grants, and other local sources.

Non-exchange transactions are transactions in which the District receives value without directly giving equal value in return, including property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose restrictions. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued

June 30, 2022

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b. Expenditures

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, and typically paid within 90 days. Principal and interest on long-term obligations, which has not matured, are recognized when paid in the bond fund as expenditures. Allocations of costs, such as depreciation and amortization, are not recognized in the Bond Fund.

6. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position

a. Deposits and Investments

Cash balances held in banks and in revolving funds are insured to \$250,000 by the Federal Depository Insurance Corporation (FDIC). The Bond Fund does not have any cash held in banks or revolving fund. Highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

In accordance with Education Code §41001, the Bond Fund maintains substantially all its cash in the San Diego County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The county is authorized to deposit cash and invest excess funds by California Government Code §53648 et seq. The funds maintained by the county are either secured by federal depository insurance or are collateralized.

Information regarding the amount of dollars invested in derivatives with San Diego County Treasury was not available.

b. Interfund Activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds of the District. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued  
June 30, 2022

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c. Fund Balances – Governmental Funds

Fund balances of the Bond Fund are classified as follows:

*Nonspendable Fund Balance* represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid items) or legally required to remain intact (such as revolving cash accounts or principal of a permanent fund).

*Restricted Fund Balance* represents amounts that are subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations, or may be imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance* represents amounts that can only be used for a specific purpose because of a formal action by the District's governing board. Committed amounts cannot be used for any other purpose unless the governing board removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the governing board. Commitments are typically done through adoption and amendment of the budget or resolution. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

*Assigned Fund Balance* represents amounts which the District intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the governing board or by an official or body to which the governing board delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service, or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund convey that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the District itself.

*Unassigned Fund Balance* represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

7. Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.



**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued  
 June 30, 2022

8. Fair Value Measurements

The Bond Fund categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles as defined by Governmental Accounting Standards Board (GASB) Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy is detailed as follows:

- Level 1 Inputs: Quoted prices (unadjusted) in active markets for identical assets or liabilities that a government can access at the measurement date.
- Level 2 Inputs: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 Inputs: Unobservable inputs to an asset or liability.

9. New Accounting Pronouncements

The District has adopted accounting policies compliant with new pronouncements issued by the Government Accounting Standards Board (GASB) that are effective for the fiscal year ended June 30, 2022. Those newly implemented pronouncements are as follows:

Description	Date Issued
<b>GASB Statement 87, Leases</b>	06/2017
<b>GASB Statement 89, Accounting for Interest Cost Incurred before the End of a Construction Period</b>	06/2018
<b>GASB Statement 92, Omnibus 2020</b>	01/2020
<b>GASB Statement 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an Amendment of GASB Statements 14, 84 and supersession of GASB Statement 32</b>	06/2020
<b>GASB Statement 98, The Annual Comprehensive Financial Report</b>	10/2021
<b>GASB Implementation Guide No. 2019-3, Leases</b>	08/2019
<b>GASB Implementation Guide No. 2020-1, Implementation Guidance Update – 2020</b>	04/2020
<b>GASB Implementation Guide No. 2021-1, Implementation Guidance Update – 2021 (Applicable portions to the 2021-22 fiscal year)</b>	05/2021

The District has implemented the policies necessary to comply with these pronouncements and implementation guides. The implementation of these items did not result in a change to financial presentation for the Bond Fund.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued  
 June 30, 2022

**B. Compliance and Accountability**

1. Finance Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, “Certain Financial Statement Note Disclosures”, violations of finance-related legal and contractual provisions, if any are reported below, along with actions taken to address such violations:

<u>Violation</u>	<u>Action Taken</u>
None Reported	Not Applicable

2. Deficit Fund Balance or Fund Net Position of Individual Funds

The following funds are funds having deficit fund balances or fund net position at year end, if any, along with remarks which address such deficits:

<u>Fund Name</u>	<u>Deficit Amount</u>	<u>Remarks</u>
None	Not Applicable	Not Applicable

**C. Fair Value Measurements**

The Bond Fund’s investments at June 30, 2022, categorized within the fair value hierarchy established by generally accepted accounting principles, were as follows:

	<u>Amount</u>	<u>Fair Value Measurement Using</u>		
		<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Significant Other Observable Inputs (Level 2)</u>	<u>Significant Unobservable Inputs (Level 3)</u>
External investment pools measured at fair value				
San Diego County Treasury	\$ 10,663,007	\$ -	\$ 10,663,007	\$ -
Total investments by fair value level	\$ 10,663,007	\$ -	\$ 10,663,007	\$ -

The Bond Fund is considered to be an involuntary participant in an external investment pool as the Bond Fund is required to deposit all receipts and collections of monies with their County Treasurer (Education Code §41001). The fair value of the Bond Fund’s investments in the pool is reported in the accounting financial statements as amounts based upon the District’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of the portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

The San Diego County Treasury is not registered with the Securities and Exchange Commission (SEC) as an investment company; however, the County Treasury acts in accordance with investment policies monitored by a Treasury Oversight Committee consisting of members appointed by participants in the investment pool and up to five members of the public having expertise, or an academic background in, public finance. In addition, the County Treasury is audited annually by an independent auditor.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued

June 30, 2022

**D. Cash and Investments**

1. Cash in County Treasury

In accordance with Education Code §41001, the Bond Fund maintains substantially all of its cash in the San Diego County Treasury as part of the common investment pool (\$10,933,147 as of June 30, 2022). The fair value of the Bond Fund’s portion of this pool as of that date, as provided by the pool sponsor, was \$10,663,007. Assumptions made in determining the fair value of the pooled investment portfolios are available from the County Treasurer.

2. Investments Authorized by the California Government Code and the District’s Investment Policy

The table below identifies the investment types that are authorized for the Bond Fund by the California Government Code (or the Bond Fund’s investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the Bond Fund’s investment policy where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the Bond Fund, rather than the general provisions of the California Government Code or the District’s investment policy.

<u>Authorized Investment Type</u>	<u>Maximum Remaining Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
Local Agency Bonds, Notes, Warrants	5 Years	None	None
Registered State Bonds, Notes, Warrants	5 Years	None	None
U.S. Treasury Obligations	5 Years	None	None
U.S. Agency Securities	5 Years	None	None
Banker's Acceptance	180 Days	40%	30%
Commercial Paper	270 Days	25%	10%
Negotiable Certificates of Deposit	5 Years	30%	None
Repurchase Agreements	1 Year	None	None
Reverse Repurchase Agreements	92 Days	20% of Base	None
Medium-Term Corporate notes	5 Years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 Years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued  
 June 30, 2022

3. Analysis of Specific Deposit and Investment Risks

GASB Statement No. 40 requires a determination as to whether the Bond Fund was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The county treasury is restricted by Government Code §53635 pursuant to §53601 to invest only in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer’s investment pool, bankers’ acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The ratings of securities by nationally recognized rating agencies are designed to give an indication of risk.

At June 30, 2022, credit risk for the Bond Fund’s investments was as follows:

<u>Investment Type</u>	<u>Rating</u>	<u>Rating Agency</u>	<u>Amount</u>
County Treasurer's Investment Pool	Unrated	Not Applicable	\$ 10,663,007

b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution’s trust department or agent but not in the Bond Fund’s name. The California Government Code and the Bond Fund’s investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty’s trust department or agent but not in the Bond Fund’s name.

At June 30, 2022, the Bond Fund was not exposed to custodial credit risk.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued

June 30, 2022

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c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The investment policy of the Bond Fund contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. Investments in any one issuer that represent five percent or more of the total investments are either an external investment pool and are therefore exempt. As such, the Bond Fund was not exposed to concentration of credit risk.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Bond Fund maintains pooled investments with the San Diego County Treasury with a fair value of \$10,663,007. The average weighted maturity for this pool was 551 days at June 30, 2022.

e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the Bond Fund was not exposed to foreign currency risk.

4. Investment Accounting Policy

The Bond Fund is required by GASB Statement No. 31 to disclose its policy for determining which investments, if any, are reported at amortized cost. The Bond Fund's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

The Bond Fund's investments in external investment pools are reported at an amount determined by the fair value per share of the pool's underlying portfolio, unless the pool is a 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued  
 June 30, 2022

**E. Accounts Receivable**

Accounts receivable balances as of June 30, 2022, consisted of:

	<u>Accounts Receivable</u>
Interest receivable	\$ 7,957
Total Accounts Receivable	<u>\$ 7,957</u>

**F. Accounts Payable**

Accounts payable balances as of June 30, 2022, consisted of:

	<u>Accounts Payable</u>
Vendor payables	\$ 98,782
Total Accounts Payable	<u>\$ 98,782</u>

**G. Interfund Activities**

Interfund transfers involving the Bond Fund as of June 30, 2022, consisted of the following:

<u>Interfund Receivable (Due From Other Funds)</u>	<u>Interfund Payable (Due To Other Funds)</u>	<u>Amount</u>	<u>Purpose</u>
Bond Fund - Measure HH	General Fund	80,445	Reimburse expenditures
	Total	<u>\$ 80,445</u>	

<u>Interfund Payable (Due To Other Funds)</u>	<u>Interfund Receivable (Due From Other Funds)</u>	<u>Amount</u>	<u>Purpose</u>
General Fund	Bond Fund - Measure HH	1,468,862	Reimburse expenditures
	Total	<u>\$ 1,468,862</u>	

**H. Short Term Debt Activity**

The Bond Fund accounts for short-term debts for maintenance purposes through the General Fund. The proceeds from loans are shown in the financial statements as other financing sources. The Bond Fund did not issue any short-term debt during the fiscal year ended June 30, 2022.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued  
 June 30, 2022

**I. General Obligation Bonds**

*General Obligation Bonds 2016 Series B*

On June 15, 2022, the District issued \$9,000,000 in 2016 Election, Series B, General Obligation Bonds for the purpose of repair and rebuild aging classrooms and facilities throughout the District; meet handicapped access requirements; increase student access to computers /technology; repair roofs; and improve campus security and student loading zones for increased safety. Interest on the bonds is set at a fixed rate of 4.00%-5.00%. Principal and interest are payable semi-annually beginning August 1, 2023, through the maturity date August 1, 2047.

Total proceeds of \$9,000,000 were deposited into the Building Fund (21-33).

General obligation bonds on June 30, 2022, consisted of the following:

	<u>Date of Issue</u>	<u>Interest Rate</u>	<u>Maturity Date</u>	<u>Amount of Original Issue</u>
2016 Election Series A	11/16/20	1.15%	08/01/26	\$ 3,000,000
2016 Election Series B	06/15/22	4.00%-5.00%	08/01/47	\$ 9,000,000
Total General Obligation Bonds				<u>\$ 12,000,000</u>

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
2016 Election Series A					
Principal	\$ 3,000,000	\$ -	\$ 424,000	\$ 2,576,000	\$ 877,000
Premium	-	-	-	-	-
2016 Election Series B					
Principal	-	9,000,000	-	9,000,000	-
Premium	-	273,293	-	273,293	-
Total General Obligation Bonds	<u>\$ 3,000,000</u>	<u>\$ 9,273,293</u>	<u>\$ 424,000</u>	<u>\$ 11,849,293</u>	<u>\$ 877,000</u>

The annual requirements to amortize the bonds outstanding on June 30, 2022, are as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 877,000	\$ 290,782	\$ 1,167,782
2024	702,000	436,222	\$ 1,138,222
2025	510,000	428,139	\$ 938,139
2026	405,000	421,715	\$ 826,715
2027	167,000	417,448	\$ 584,448
2028-2032	550,000	2,029,940	\$ 2,579,940
2033-2037	1,310,000	1,798,690	\$ 3,108,690
2038-2042	2,340,000	1,392,339	\$ 3,732,339
2043-2047	3,745,000	711,990	\$ 4,456,990
2048-2052	970,000	21,219	\$ 991,219
Total	<u>\$ 11,576,000</u>	<u>\$ 7,948,484</u>	<u>\$ 19,524,484</u>





**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Notes to the Financial Statements, Continued  
 June 30, 2022

**K. Upcoming Accounting Guidance**

The Governmental Accounting Standards Board (GASB) issues pronouncements and additional guidance for governmental agencies to establish consistent accounting across all governments in the United States. The following table represents items that have been issued by GASB that will become effective in future periods:

Description	Date Issued	Fiscal Year Effective
<b>GASB Statement 91, Conduit Debt Obligations</b>	05/2019	2022-23
<b>GASB Statement 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements</b>	03/2020	2022-23
<b>GASB Statement 96, Subscription-Based Information Technology Arrangements</b>	05/2020	2022-23
<b>GASB Statement No. 99, Omnibus 2022</b>	04/2022	2022-23 Thru 2023-24
<b>GASB Statement No. 100, Accounting Changes and Error Corrections – An Amendment of GASB Statement No. 62</b>	06/2022	2024-25
<b>GASB Statement No. 101, Compensated Absences</b>	06/2022	2024-25
<b>GASB Implementation Guide No. 2021-1, Implementation Guidance Update – 2021</b>	05/2021	2021-22 Thru 2023-24

The effects of the upcoming guidance and pronouncements on the Bond Fund’s financial statements has not yet been determined.

## Supplementary Information

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

General Obligation Bonds Project List  
 Year Ended June 30, 2022

Bond proceeds will be expended to modernize, replace, renovate, construct, acquire and rebuild the District’s facilities as described in the following list. Whenever specific items are included in the following list, they are presented to provide an example and are not intended to limit the generality of the broader description of the types of authorized projects. The facilities and improvements to be financed by the bonds issued for the District include the modernization, replacement, renovation, construction, acquisition and other improvements to facilities, including furnishing and equipping, at each school, classrooms and educational facilities throughout the District including but not limited to:

Central School	Olivewood School
El Toyon School	Palmer Way School
Ira Harbison School	Preschool Center
John Otis School	Rancho de la Nacion School
Kimball School	District Administration Center
Las Palmas School	District Maintenance and Operations Office
Lincoln Acres School	District CNS/Purchasing Warehouse

Such projects shall include but shall not be limited to:

- Upgrade the District’s electrical systems to provide students with increased access to computers
- Improve student access to computers and modern technology
- Repair and rebuild aging classrooms and school facilities to meet health and safety requirements
- Install energy cost saving systems including but not limited to solar
- Upgrade and replace outdated heating, ventilation, and air-conditioning (HVAC) systems
- Meet handicap accessibility (ADA) requirements in restrooms, classrooms, and school sites
- Improve campus security by installing additional lighting, fencing, and security cameras
- Reconstruct and add staff and parent parking
- Reconstruction and reconfiguration of loading and unloading zones for student safety
- Renovate and expand libraries at schools
- Repair and replace roofs
- Reconstruct, renovate, and add restrooms and plumbing in facilities throughout the District
- Improve athletic playfields
- Replace portable classrooms with permanent classrooms
- Renovate and modernize cafeteria and kitchens
- Acquire, renovate, and improve science labs, tech center, multi-purpose rooms, common areas and nurses offices
- Reconstruction and reconfiguration to provide flood protection at Kimball School
- Construct and install shade structures throughout the District.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**  
General Obligation Bonds Project List, Continued  
Year Ended June 30, 2022

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Each of the bond projects described in this Bond Project List include all costs incidental but directly related to the specific projects described above. Such costs include, but are not limited to, demolition of existing structures, rental or construction of storage facilities and other space on an interim basis for materials and other equipment and furnishings displaced during construction, interim classrooms and facilities for students, administrators, and school functions but only to the extent such facilities are deemed necessary by the Board as a result of unforeseen conditions, addressing unforeseen conditions revealed by construction/modernization and other necessary improvements required to comply with existing building codes, including the Field Act, access requirements of the Americans with Disabilities Act, costs of the election, bond issuance costs and project administration during the duration of such projects, including administration by District personnel.

For any project listed above with respect to construction at an existing District site, the District is authorized to identify an alternate site and/or acquire land for such purpose and construct the approved project at such site if the District has determined that the existing site does not satisfy any requirements of the Division of State Architect or other State laws, codes and regulations applicable to public school sites.

The order in which school facilities projects are listed above does not suggest an order of priority. Project priority will be determined by the District Board. The District is unable to anticipate all unforeseen circumstances which may prevent some of the projects listed above from being undertaken or completed.

## Other Independent Auditors' Reports

Independent Auditor's Report on Internal Control Over Financial Reporting and  
on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards*

To the Citizens' Oversight Committee  
National School District  
Measure HH Building Fund (Fund 21-33)  
San Diego, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the National School District Measure HH Building Fund (Bond Fund), which comprise the Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise National School District Measure HH Building Fund's basic financial statements, and have issued our report thereon dated January 26, 2023.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered National School District Measure HH Building Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of National School District Measure HH Building Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of National School District Measure HH Building Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether National School District Measure HH Building Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Bond Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bond Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

El Cajon, California  
April 21, 2023.

## Independent Auditor's Report on Performance

To the Citizens' Oversight Committee  
National School District  
Measure HH Building Fund (Fund 21-33)  
San Diego, California

### Performance Results

We were engaged to conduct a performance audit of the National School District Measure HH Building Fund (Fund 21-33), herein after referred to as the Bond Fund, for the year ended June 30, 2022. Our audit was limited to the objectives listed with the report which includes the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution.

The results of our tests, delineated below, showed no instances of noncompliance with the requirements as set forth in Measure HH, approved by voters on March 3, 2020, in accordance with Proposition 39 as outlined in Article XIII A, Section 1(b)(3)(c) of the California Constitution.

### Responsibilities of Management for Performance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Bond Fund.

### Auditor's Responsibility for the Performance Audit

Our responsibility is to prepare a report that contains (1) the objectives, scope, and methodology of the audit; (2) the audit results, including findings, conclusions, and recommendations as appropriate; (3) summary reviews of responsible officials; and (4) if applicable, the nature of any confidential or sensitive information omitted.

We conducted this performance audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Appendix A of the 2021-22 Guide for Annual Audits of K-12 Local Education Agencies* (the Audit Guide). Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives.

In planning and performing our performance audit, we obtained an understanding of the District's internal controls over the Bond Fund and related construction projects in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, but not for the purpose of expressing an opinion on the effectiveness of the Bond Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bond Fund's internal control.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our findings and conclusions based upon the audit objectives.



Our audit was designed to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above have occurred, whether due to fraud or error, and to express the findings and conclusions based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Audit Guide will always detect material noncompliance when it exists.

The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of Measure HH as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Audit Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over the Bond Fund relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Audit Guide, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Objectives, Scope, & Methodology of the Audit**

In connection with our performance audit, we performed an audit for compliance as required in the performance requirements set forth in Measure HH as approved by registered voters for the fiscal year ended June 30, 2022. The objective of the audit of compliance applicable to the Bond Fund is to determine with reasonable assurance that:

- The proceeds from the sale of Measure HH General Obligation Bonds were only used for the purposes set forth in the ballot Measure HH and not for any other purpose, such as teacher and administrative salaries.
- The Governing Board of the National School District (District), in establishing approved projects set forth in the ballot measure to modernize, replace, renovate, construct, acquire, equip, furnish and otherwise improve facilities of the District as noted in the bond project list.

## **Performance Audit Procedures Performed & Results:**

### **1. Internal Control Evaluation**

#### Procedure Performed

Inquiries were made of management regarding internal controls to:

- Prevent fraud, waste, or abuse regarding project resources
- Prevent material misstatement in the project funds
- Ensure all expenditures are properly allocated
- Ensure adequate separation of duties exists in the accounting of project funds. All purchase requisitions are reviewed for proper supporting documentation. The Facilities Director or appropriate District employee submits back up information to the business office to initiate a purchase requisition. The Project Manager, Deputy Superintendent, and Accounting Manager verifies that the requested purchase is an allowable project cost in accordance with the grant agreement.

#### Results of Procedure Performed

The results of our audit determined the internal control procedures as designed are sufficient to meet the financial and compliance objectives required by generally accepted accounting principles and applicable laws and regulations.

#### Procedure Performed

Tests of controls were performed based on identified controls from procedures above, utilizing samples of expenditures with a sample size sufficient for a high level of assurance, to determine if internal controls as designed are properly implemented and in place over the Bond Fund expenditures.

#### Results of Procedure Performed

The results of our audit determined that the internal controls as designed were properly implemented during the 2021-22 fiscal year.

### **2. Tests of Expenditures**

#### Procedures Performed

We tested expenditures to determine whether Measure HH proceeds were spent solely on voter and Board approved school facilities projects as set forth in the bond Projects List and language of the Measure HH ballot measure language. Our testing was performed using a sample size sufficient to meet a high level of assurance.

#### Results of Procedures Performed

Expenditures tested were found to be in compliance with the terms of the Measure HH ballot measure as well as applicable state laws and regulations.

### **3. Tests of Contracts and Bid Procedures**

#### Procedures Performed

We tested expenditures under Measure HH to determine if the expenditure was part of a valid contract, that the contract was properly approved by the District's Governing Board, and that the contract was established in compliance with Public Contract Code provisions, including bid procedures. Our testing was performed using a sample size sufficient to meet a high level of assurance.

#### Results of Procedures Performed

Expenditures tested were found to have valid contracts which were issued through proper approval of the District's Governing Board in compliance with Public Contract Code, including bid procedures.

### **4. Facilities Site Review**

#### Procedures Performed

We reviewed the Independent Citizens' Oversight Committee minutes and agendas along with other pertinent information on Measure HH designated projects to determine whether the funds expended for the year ended June 30, 2022, were for valid facilities acquisition and construction purposes as stated in the Bond Project List. Additionally, we reviewed photographs of significant bond projects to determine projects were being completed as identified in the Bond Project List.

#### Results of Procedures Performed

Based on review of expenditure documentation, review of project photographs, and other pertinent information provided, it appears the construction work performed was consistent with the Bond Project List as well as the allowable projects as identified in Measure HH ballot measures.

### **5. Review of Citizens' Oversight Committee Compliance**

#### Procedures Performed

We reviewed the minutes of the Citizens' Oversight Committee meetings to verify compliance with Education Code Section 15278 which requires the Citizens' Oversight Committee to:

- Actively review and report on the proper expenditure of taxpayers' money for school construction.
- Advise the public as to whether the District is in compliance with paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Ensure that bond revenues are expended only for purposes described in paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Ensure that no funds are used for any teacher or administrative salaries or other school operating expenses.

Additionally, Education Code Section 15278 authorizes the Citizens' Oversight Committee to:

- Receive and review copies of the annual, independent performance audit.
- Inspect school facilities and grounds to ensure that bond revenues are expended in compliance with the requirements described in paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Receive and review copies of any deferred maintenance proposals or plans developed by the District.
- Review efforts by the District to maximize bond revenues by implementing cost saving measures.

#### Results of Procedures Performed

The Citizens' Oversight Committee appears to have complied with the requirements of Education Code Section 15278.

### Procedure Performed

We reviewed composition of the Citizens' Oversight Committee to verify compliance with Education Code Section 15282 which requires the following:

- The Citizens' Oversight Committee shall consist of at least seven members who shall serve for a minimum term of two years without compensation and for no more than three consecutive terms.
- One member shall be active in a business organization representing the business community located within the school district boundaries.
- One member shall be active in a senior citizens' organization.
- One member shall be active in a bona fide taxpayers' organization.
- One member shall be the parent or guardian of a child enrolled in the school district.
- One member shall be both a parent or guardian of a child enrolled in the school district and active in a parent-teacher organization.
- An employee or official of the school district shall not be appointed to the citizens' oversight committee.
- A vendor, contractor, or consultant of the school district shall not be appointed to the citizens' oversight committee.

### Results of Procedures Performed

The Citizens' Oversight Committee appears to have complied with the requirements of Education Code Section 15282, except as noted and stated in Finding 2022-01.

### **Nature of any Confidential or Sensitive Information Omitted**

There was no confidential or sensitive information omitted from this report.

### **Purpose of the Report**

This report is intended solely for the information and use of the District's Governing Board, the Measure HHCitizens' Oversight Committee, management, and others within the District and is not intended to be and should not be used by anyone other than these specified parties.

El Cajon, California  
April 21, 2023

## Auditor's Results, Findings & Recommendations

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Schedule of Auditor's Results  
 Year Ended June 30, 2022

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**FINANCIAL STATEMENTS**

Type of auditor's report issued:

Unmodified

Internal control over financial reporting:

One or more material weakness(es) identified?

           Yes          X     No

One or more significant deficiencies identified that are not considered material weakness(es)?

           Yes          X     No

Noncompliance material to financial statements noted?

           Yes          X     No

**PERFORMANCE AUDIT**

Any audit findings disclosed that are reported as a result of performance audit and in accordance with *2021-22 Guide for Annual Audits of California K-12 Local Education Agencies, Appendix A Local Construction Bond Audits?*

    X     Yes                 No

# National School District

## Measure HH Building Fund (Fund 21-33)

Schedule of Findings and Questioned Costs,  
Year Ended June 30, 2022

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Findings represent significant deficiencies, material weaknesses, and/or instances of noncompliance related to the financial statements or performance audit that are required to be reported in accordance with *Government Auditing Standards*, or *Appendix A of the 2021-22 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*.

### A. Financial Statement Findings

None

### B. Performance Audit Findings

As stated in our *Independent Auditor's Report on Performance*, our tests resulted in Finding 2022-001 related to the performance audit of the Measure HH Building Fund for the year ended June 30, 2022.

Finding 2022-001

We are bringing to management's attention the following exceptions and procedural requirements relating to the composition of the Citizens' Bond Oversight Committee:

Criteria or Specific Requirement: Proposition 39 Bond Law requires the Citizens Bond Oversight Committee to be comprised of at least seven members who meet the following criteria:

- One member must be active in a business organization within the District's boundaries that represents the business community as a whole
- One member must be active in a senior citizen organization
- One member must be a parent/guardian of a child enrolled in the District
- One member must be a parent/guardian of a child enrolled in the District and is an active participant in the Parent Teachers Organization
- One member must be active in a bona fide taxpayer's organization

Proposition 39 Bond Law also requires the Citizens Bond Oversight Committee to have at least one annual meeting with quorum and to approve an annual report summarizing activity.

Condition: During our review of the Citizens' Bond Oversight Committee member listing, we noted there were not committee members that were active as a Senior Citizens Organization Member and Taxpayers Association Member. The committee consisted of only five members.

Questioned Costs: The finding relates to an aspect of non-compliance and there are no associated questioned costs.

Cause: The District has been unable to locate the members that are a Senior Citizens Organization Member and Taxpayers Association Member willing to participate in the Citizens' Bond Oversight Committee.

Effect: The District is out of compliance with Proposition 39 Bond Law and regulations.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**  
Schedule of Findings and Questioned Costs, Continued  
Year Ended June 30, 2022

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Recommendation: We recommend the District attempt to obtain the required number of members with required positions. Continue to advertise and attempt to recruit community members that are active as a Senior Citizens Organization Member and Taxpayers Association Member.

Corrective Action Plan: The District is aware of and agrees with the finding. The District is actively searching for candidates through various local publications and conducting interviews for qualified individuals. The District will continue to pursue potential members fitting the criteria as established by Proposition 39 Bond Law.



**National School District**  
**Measure HH Building Fund (Fund 21-33)**  
Views of Responsible Officials  
Year Ended June 30, 2022

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The National School District agrees with the results of the performance audit for the Measure HH Bond Fund.

**National School District**  
**Measure HH Building Fund (Fund 21-33)**

Schedule of Prior Year Audit Findings  
 Year Ended June 30, 2022

Finding/Recommendation	Status	Explanation if Not Implemented
<p>Finding 2021-01</p> <p>In review of the listing of the members of the Citizens Bond Oversight Committee, we noted that there were only five members. The committee was short two required member and was out of compliance with Proposition 39 Bond Law.</p> <p>Obtain the required number of members with required positions for the Citizens Bond Oversight Committee. Continue to actively search for candidates through various publications and internet media in order to be compliant with Proposition 39 Bond Law.</p>	<p>Being Implemented</p>	<p>See Current Year Finding and Corrective Action Plan</p>